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as required by the Prison Litigation Reform Act (PLRA), 42 U.S.C. § 1997e(a). Plaintiff may provide evidence to the Court to dispute the evidence Defendants present. Wyatt v. Terhune, 315 F.3d 1108, 1119-20 n.14 (9th Cir. 2003).

PLEASE TAKE FURTHER NOTICE that under Rule 56 of the Federal Rules of Civil Procedure, Defendants move this Court for summary judgment on the grounds that there are no genuine issues of material fact, that Defendants are entitled to judgment as a matter of law, and that Defendants are entitled to qualified immunity.

This motion is based on this Notice, the following Memorandum of Points and Authorities, the declarations and exhibits filed in support of this motion and the pleadings and records on file with the Court in this action.

MEMORANDUM OF POINTS AND AUTHORITIES PROCEDURAL BACKGROUND

Plaintiff, a state prisoner incarcerated in the California Department of Corrections and Rehabilitation (CDCR) filed this action under 42 U.S.C. § 1983. He alleges that Defendants have given him a religious vegetarian diet instead of a Jewish kosher diet in violation of his constitutional rights and the Religious Land Use and Institutionalized Persons Act (RLUIPA), 42 U.S.C. § 200cc-1. (2d Am. Compl., Docket No. 5, at 4-12; Order of Service, Docket No. 8, at 1-2.)

This Court screened Plaintiff's Second Amended Complaint under 28 U.S.C. § 1915A and recognized the following claims against Defendants Raghunath, Hedrick, Klein, Curry, Hill, Jannah, Chudy, Aboytes, and Grannis: (1) claims under the Eighth Amendment for the deprivation of a diet including meat that complies with his religious dietary restrictions and meets his nutritional needs for his health condition (Docket No. 8 at 4:16-20); (2) a claim under RLUIPA for failure to provide halal meat (Id. at 6:16-18); and (3) an Equal Protection claim for failure to provide a halal diet including meat to Muslims, while providing a Jewish kosher diet to observant Jews (Id. at 6:1-3).

The Court dismissed Plaintiff's claims regarding Free Exercise, inmate appeals, dental care, provision of glasses and prescription medication, work assignments, interference with Not. of Motions & Motions to Dismiss & Summ. J.

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parole, and mental health care. (Id. at 5:13-19; 7:20-24; 8:7-11.) Additionally, the Court dismissed the State of California and CDCR as defendants, along with all other named defendants. (Id: at 8:26-9:1; 9:8-13.)

The Court later granted Plaintiff's motion to add a supplemental claim concerning a change in his classification status that occurred after Plaintiff filed this action. (See Docket Nos. 14, 16, 21.)

Defendants now move this Court to dismiss Plaintiff's Eighth Amendment claim and his supplemental claim for failure to exhaust administrative remedies as required under the PLRA, and because Defendants are entitled to judgment as a matter of law and qualified immunity on all claims.

SUMMARY OF ARGUMENT

Plaintiff's Eighth Amendment and supplemental claims should be dismissed for failure to exhaust his administrative remedies under the PLRA. Defendants are also entitled to summary judgement on Plaintiff's Eighth Amendment, RLUIPA, and Equal Protection claims for these reasons: (1) Plaintiff's Eighth Amendment claims fail because CDCR's religious vegetarian diet has not had any adverse effects on his health and it is adequate to maintain his health; (2) Plaintiff's RLUIPA claim fails because he fails to meet his burden of proof to demonstrate prima facie evidence of a "substantial burden" on his religious exercise; and (3) Plaintiff's Equal Protection claim fails because CDCR's Religious Diet Program is reasonably related to legitimate penological interests. Additionally, Plaintiff fails to state a claim against Defendants Curry, Hill, Grannis, or Aboytes, and all Defendants are entitled to qualified immunity.

ISSUE STATEMENT

- 1. The PLRA requires inmates to exhaust their available administrative remedies before filing a federal civil rights action. Plaintiff failed to properly exhaust his administrative remedies for his Eighth Amendment and supplemental claims before he filed this action. Should this Court dismiss those claims for failure to exhaust under the PLRA?
- 2. To establish an Eighth Amendment violation for deliberate indifference to serious medical needs, a prisoner-plaintiff must show that defendants' alleged indifference caused the Not. of Motions & Motions to Dismiss & Summ. J.

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plaintiff harm. Plaintiff's medical records show that he has not been harmed by CDCR's vegetarian diet. Were Defendants deliberately indifferent to Plaintiff's serious medical needs?

- To establish an Eighth Amendment violation for inadequate food, a prisoner-3. plaintiff must show that the food is not adequate to maintain health. CDCR's vegetarian diet exceeds minimum nutritional requirements. Did Defendants provide Plaintiff with inadequate food?
- To establish a claim under the Religious Land Use and Institutionalized Persons 4. Act (RLUIPA), a prisoner-plaintiff has the burden of proof to demonstrate prima facie evidence of a "substantial burden" on his religious exercise. Plaintiff fails to demonstrate any burden on his religious exercise. Did Defendants substantially burden Plaintiff's exercise of religion in violation of RLUIPA?
- 5. To establish an Equal Protection claim, a prisoner-plaintiff must show that the policy at issue is not reasonably related to legitimate penological interests. Plaintiff fails to show that the Religious Diet Program is not reasonably related to legitimate penological interests. Does the Religious Diet Program violate Equal Protection?

STATEMENT OF FACTS

- Plaintiff is incarcerated at the Correctional Training Facility and receives the religious 1. vegetarian diet under CDCR's Religious Diet Program. (Decl. Sciandra at Ex. B.)
- 2. In appeal log number CTF-07-00286, Plaintiff alleges that although CDCR's Jewish kosher diet is religiously acceptable to Muslims, only Jewish prisoners are being allowed to have the Jewish kosher diet. (Decl. Santiago at Ex. B; 2d Am. Compl. at Ex. A, A31.) This appeal was denied at the third level of review. (Decl. Grannis at 2 ¶ 6a, Ex. C; 2d Am. Compl. at Ex. A, A41-42.)
- In an unnumbered appeal that bears a stamp which says it was received by CTF Appeals 3. on March 28, 2007, Plaintiff alleges that the food manager is not honoring Plaintiff's medical chrono to receive Jewish kosher meals. (2d Am. Compl. at Ex. B, B44.) This appeal was screened out at the informal level of review on March 30, 2007, because the appeals coordinators determined that it duplicated appeal log number CTF-07-00286.

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costs \$2.6268; (2) the regular diet costs \$2.8066; and (3) the Jewish kosher diet costs 1 2 \$7.1840. (Decl. Summersett at 2 ¶ 3, Ex. A.) 3 10. There are approximately 10,000 Muslim inmates in the CDCR system. (Decl. 4 Summersett at $2 \, \P \, 3$.) 5 None of the food CDCR serves contains any pork products or pork derivatives. (Decl. 11. 6 Summersett at $3 \, \P \, 4.$ 12. CDCR's religious vegetarian diet serves fish at least once a week in a dinner meal, and 8 sometimes also serves tuna fish in lunch meals. (Decl. Summersett at 3 ¶ 4.) 9 ARGUMENT 10 I. 11 PLAINTIFF'S EIGHTH AMENDMENT AND SUPPLEMENTAL CLAIMS HOULD BE DISMISSED FOR FAILURE TO EXHAUST 12 ADMINISTRATIVE REMEDIES. Under the PLRA Inmates Must Exhaust Available Administrative Remedies. 13 The PLRA requires that inmates exhaust their available administrative remedies before 14 filing civil rights actions in federal courts. 42 U.S.C. § 1997e(a); Porter v. Nussle, 534 U.S. 516, 15 524 (2002); McKinney v. Carey, 311 F.3d 1198, 1199-1201 (9th Cir. 2002). The Supreme Court 16 has held that exhaustion of available remedies requires that a prisoner "properly exhaust," which 17 means that "prisoners must complete the administrative review process in accordance with the 18 19 applicable procedural rules, . . . rules that are defined not by the PLRA, but by the prison grievance process itself." Jones v. Bock, 127 S. Ct. 910, 922 (2007) (internal citations and 20 quotation marks omitted) (quoting Woodford v. Ngo, 126 S. Ct. 2378, 2384 (2006)). Therefore, 21 "[c]ompliance with prison grievance procedures . . . is all that is required by the PLRA to 22 'properly exhaust." Id. 23 24 When an inmate-plaintiff fails to exhaust, a defendant may file a non-enumerated Rule 12(b) motion to dismiss. Wyatt, 315 F.3d at 1119-20 (9th Cir. 2003). In ruling on such a motion a court may look beyond the pleading to decide disputed issues of fact. Id. The proper 26 27 disposition for failure to exhaust is dismissal without prejudice. Id. at 1120. If the court

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determines that any claims have not been exhausted, then the court should dismiss only those

unexhausted claims. Jones, 127 S. Ct. at 924-25.

B. Plaintiff's Administrative Appeals.

In his Second Amended Complaint, Plaintiff alleges that he exhausted his inmate appeals, and he attaches sixteen inmate appeals in Exhibits A through H. (2d Am. Compl. at 1 ¶¶ D-F; Exs. A-H.) Most of the appeals attached to the Second Amended Complaint either concern claims that the Court already dismissed in this action or which are irrelevant to any claim in this action. Only the following two appeals that Plaintiff attaches to his Second Amended Complaint are relevant to the recognized claims in this action:

In appeal log number CTF-07-00286, Plaintiff alleges that although CDCR's Jewish kosher diet is religiously acceptable to Muslims, only Jewish prisoners are being allowed to have the Jewish kosher diet. (Decl. Santiago at Ex. B; 2d Am. Compl. at Ex. A, A31.) This appeal was denied at the third level of review. (Decl. Grannis at 2 ¶ 6a, Ex. C; 2d Am. Compl. at Ex. A, A41-42.)

In an unnumbered appeal that bears a stamp which says it was received by CTF Appeals on March 28, 2007, Plaintiff alleges that the food manager is not honoring Plaintiff's medical chrono to receive Jewish kosher meals. (2d Am. Compl. at Ex. B, B44.) This appeal was screened out at the informal level of review on March 30, 2007, because the appeals coordinators determined that it duplicated appeal log number CTF-07-00286. (Decl. Santiago at 2 ¶ 5c; 2d Am. Compl. at Ex. B, B48.) This appeal was also screened out at the third, or Director's Level, of review on June 12, 2007, because Plaintiff failed to submit the appeal through the second level of review before seeking third level review. (Decl. Grannis at 3 ¶ 6b, Ex. C; 2d Am. Compl. at Ex. B, B49.)

C. Plaintiff Failed to Exhaust the Appeal Concerning His Eighth Amendment Claim.

In his Second Amended Complaint, Plaintiff admits that he failed to follow prison grievance procedures for the submission of his inmate appeal concerning the alleged denial of a medically adequate diet. Therefore Plaintiff failed to properly exhaust. *Jones v. Bock*, 127 S. Ct. at 922.

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The prison grievance process in California consists of an informal level of review and three formal levels of review. Cal. Code Regs. tit. 15, § 3084.5. A decision at the third formal level, or Director's Level, is final and exhausts all available administrative remedies. Id. §§ 3084.1(a), 3084.5(e)(2). To initiate the inmate appeal process, inmates must use a CDC Form 602 to describe the problem complained of and the action requested. *Id.* § 3084.2; (see Decl. Grannis at Ex. B). Inmates must submit appeals to the Appeals Coordinator at the institution within fifteen working days of the event or decision being appealed, or of receiving an unacceptable lower level appeal decision. Cal. Code Regs. tit. 15, §§ 3084.2(c), 3084.6(c); (Decl. Santiago at 2 min 2).

> Plaintiff Failed to Follow Instructions from the Appeals Coordinator to Challenge a Screen-Out.

The Appeals Coordinator screened out Plaintiff's unnumbered appeal (concerning the alleged refusal to serve Plaintiff Jewish kosher meals) at the informal level of review on March 30, 2007, because the Appeals Coordinator determined that the appeal duplicated appeal log number CTF-07-00286. (Decl. Santiago at 2 ¶ 5c; 2d Am. Compl. at Ex. B, B48.) Plaintiff alleges in his Second Amended Complaint that he disagrees with this action. (2d Am. Compl. at 6 ¶ V.) The screen-out form, however, states that if an inmate believes the screen-out is in error, then the inmate should return the screen-out form to the Appeals Coordinator with an explanation of why the inmate believes the screen-out to be in error, along with supporting documents. (Decl. Santiago at 2 ¶ 4; 2d Am. Compl. at Ex. B, B48); see also Cal. Code Regs. tit. 15, § 3084.3(d). Although there is a typewritten paragraph on the screen-out form that appears to have been written by Plaintiff in which he discusses the screen-out, this paragraph is not dated and there is no indication whether it was written at the time of the screen-out or if it was added for litigation purposes. (2d Am. Compl. at Ex. B, B48.) Moreover, Plaintiff's Exhibit B does not contain any response to this paragraph from the Appeals Coordinator, which indicates that Plaintiff did not challenge the screen-out.

Thus Plaintiff failed to comply with the prison grievance procedure for challenging a screen-out. Cal. Code Regs. tit. 15, § 3084.3(d). Because Plaintiff failed to comply with prison

grievance procedures, he failed to properly exhaust. Jones v. Bock, 127 S. Ct. at 922.

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2. Plaintiff Failed to Exhaust His Appeal Through the Requisite Third Level of Review.

Plaintiff failed to exhaust this appeal to the requisite third level of review. This appeal was not only screened out at the informal level of review as discussed above, but it was also screened out at the third, or Director's Level, of review. (Decl. Grannis at 3 \(\) 6b, Ex. C; 2d Am. Compl. at Ex. B, B49.) The appeal was screened out at the third level of review because Plaintiff failed to submit it through the second level of review before seeking third level review, as required by prison regulations. Cal. Code Regs. tit. 15, § 3084.5(d); (Decl. Grannis at 3 ¶ 6b, Ex. C; 2d Am. Compl. at Ex. B, B49). Thus Plaintiff failed to exhaust this appeal through the requisite third level of review, and he failed to comply with the prison grievance procedures for filing a third-level appeal. Therefore he failed to properly exhaust. Cal. Code Regs. tit. 15, §§ 3084.1(a), 3084.5(e)(2); Jones v. Bock, 127 S. Ct. at 922.

D. Plaintiff Could Not Possibly Have Exhausted His Supplemental Claim Before He Filed this Action Because the Allegations in the Supplemental Claim Occurred After Plaintiff Filed this Action.

Under the PLRA, "no action shall be brought . . . until such administrative remedies as are available are exhausted." 42 U.S.C. § 1997e(a). Courts have interpreted this provision to mean that exhaustion of administrative remedies must be completed before the complaint is filed. McKinney, 311 F.3d at 1199. The Ninth Circuit recognizes that "the PLRA requires that a prisoner exhaust his administrative remedies before submitting any papers to the federal courts," noting that "[t]he bottom line is that a prisoner must pursue the prison administrative process as the first and primary form for redress of grievances." Vaden v. Summerhill, 449 F.3d 1047, 1048-50 (9th Cir. 2006). Allowing prisoners to exhaust administrative appeals any later in the process "would be inconsistent with the objectives of the [PLRA]." *Id.* at 1051.

Here, Plaintiff brought this action on June 5, 2007. In his supplemental claim, Plaintiff alleges that unspecified defendants changed his classification status after this action was filed. (Docket No. 16 at 2 ¶ 4.) In a request for injunction that this Court denied, Plaintiff previously made similar but substantially more detailed factual allegations concerning this claim, in which Not. of Motions & Motions to Dismiss & Summ. J.

he alleged that unspecified defendants changed his classification status during his annual classification review on March 26, 2008—which occurred almost 10 months after Plaintiff brought this action. (See Docket No. 21 at 2:7-13; Docket No. 14 at 1.)

Therefore, because the alleged actions in Plaintiff's supplemental claim occurred almost 10 months *after* he brought this action, he cannot possibly have exhausted the supplemental claim *before* he brought this action. 42 U.S.C. § 1997e(a); *McKinney*, 311 F.3d at 1199; *Vaden*, 449 F.3d at 1048-50. Thus Plaintiff's supplemental claim should be dismissed for failure to exhaust under the PLRA.

II.

DEFENDANTS ARE ENTITLED TO SUMMARY JUDGMENT.

A. Legal Standard for Summary Judgment.

Summary judgment is appropriate "where there is no genuine issue as to any material fact, and the movant is entitled to judgment as a matter of law." Fed. R. Civ. P. 56(c). Material facts are those that may affect the outcome of the action. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 248 (1986). The party moving for summary judgment bears the initial burden of identifying those portions of the pleadings, discovery, and affidavits that demonstrate the absence of a genuine issue of material fact. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986).

Once the moving party meets its initial burden, entry of summary judgment is mandated where the nonmoving party fails to "set forth specific facts showing that there remains a genuine issue for trial" and evidence "significantly probative as to any [material] fact claimed to be disputed." *Steckl v. Motorola, Inc.*, 703 F.2d 392, 393 (9th Cir. 1983) (internal quotation marks omitted) (citing *Ruffin v. County of Los Angeles*, 607 F.2d 1276, 1280 (9th Cir. 1979)).

If the evidence presented by the nonmoving party is "merely colorable, . . . or is not sufficiently probative, . . . summary judgment may be granted." *Anderson*, 477 U.S. at 249-50 (internal citations omitted; citing *Dombrowski v. Eastland*, 387 U.S. 82 (1967) (per curiam), and *First Nat'l Bank of Ariz. v. Cities Serv. Co.*, 391 U.S. 253, 290 (1968)). There is no triable issue of fact unless the nonmoving party submits sufficient evidence for a jury to return a verdict in the nonmoving party's favor. *Id.* at 249.

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В.

Plaintiff's Eighth Amendment Claim Fails Because CDCR's Religious Vegetarian Diet Has Not Had Any Adverse Effects on His Health and it is Adequate to Maintain His Health.

In its Order of Service, this Court found that Plaintiff stated an Eighth Amendment claim "with regard to the deprivation of a diet including meat that complies with his religious dietary restrictions and meets his nutritional needs with regard to his health condition" against all Defendants. (Docket No. 8 at 4:16-20.) Even if, arguendo, the Court finds that Plaintiff exhausted his Eighth Amendment claim, then Defendants are still entitled to judgment as a matter of law on this claim. The Eighth Amendment's prohibition on cruel and unusual punishment extends to deliberate indifference to serious medical needs and to adequate food. *Estelle v. Gamble*, 429 U.S. 97, 104 (1976); *Keenan v. Hall*, 83 F.3d 1083, 1091 (9th Cir. 1996). Here, Plaintiff's Eighth Amendment claim fails because CDCR's religious vegetarian diet has not had any adverse effects on his health and it is adequate to maintain his health.

1. Defendants Were Not Deliberately Indifferent to Plaintiff's Serious Medical Needs Because CDCR's Religious Vegetarian Diet Has Not Had Any Adverse Effects on Plaintiff's Health.

To establish an Eighth Amendment claim arising out of inadequate medical care, a prisoner-plaintiff must prove "deliberate indifference to serious medical needs." *Estelle*, 429 U.S. at 104. In the Ninth Circuit, deliberate indifference is shown by a two-prong test. *McGuckin v. Smith*, 974 F.2d 1050, 1059-60 (9th Cir. 1992) *overruled on other grounds by WMX Techs., Inc. v. Miller*, 104 F.3d 1133 (9th Cir. 1997) (en banc).

First, the plaintiff must show an objectively "serious medical need" by demonstrating that "failure to treat a prisoner's condition could result in further significant injury or the 'unnecessary and wanton infliction of pain." *Id.* at 1059 (citing *Estelle*, 429 U.S. at 104).

Second, the plaintiff must show that the defendant acted with deliberate indifference, which is a subjectively "sufficiently culpable state of mind" that is more than mere negligence but less than conduct undertaken for the very purpose of causing harm. *Farmer v. Brennan*, 511 U.S. 825, 837 (1994). This second prong is satisfied by showing: (a) a purposeful act or failure to respond to a prisoner's pain or possible medical need; and (b) harm caused by the indifference.

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1	Jett v. Penner, 439 F.3d 1091,1096 (9th Cir. 2006). Indeed, a prison official is only liable under
2	the Eighth Amendment if the official "knows that inmates face a substantial risk of serious harm
3	and disregards that risk by failing to take reasonable measures to abate it." Farmer, 511 U.S. at
4	847. Allegations of negligence, gross negligence, civil recklessness, and medical malpractice are
5	all insufficient to establish a constitutional violation. Toguchi v. Chung, 391 F.3d 1051, 1060
6	(9th Cir. 2004); Farmer, 511 U.S. at 836.

Plaintiff's Medical Records Show that He Does Not Have an a. Objectively Serious Medical Need to Eat Meat and that Defendants' Alleged Indifference Did Not Harm Him.

In his Second Amended Complaint, Plaintiff alleges that he has Chronic Lymphocytic Leukemia (CLL) for which he needs to eat meat and take iron supplements. (2d Am. Compl. at 5-6, 8-9, 12, 14.) As this Court noted in its Order of Service, Plaintiff alleges that Plaintiff's "dietary and health *preference* is to have a religiously permissible diet that includes meat." (Docket No. 8 at 5:17-19; emphasis added.) Plaintiff's medical records, however, show that he does not have an *objectively* serious medical need to eat meat, because the vegetarian diet he receives under CDCR's Religious Diet Program (see Cal. Code Regs. tit. 15, §§ 3054-3054.4) has not resulted in any injury or unnecessary and wanton infliction of pain. Moreover, Plaintiff's medical records show that the vegetarian diet has not had any adverse effects on his health.

1. Plaintiff's Blood Tests Show He Does Not Have Any Nutritional Deficiencies and that His CLL is Stable.

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Laboratory results from Plaintiff's blood tests between 2002 and 2008 show that his liver, kidney, blood sugar, albumin, iron, cholesterol, and triglycerides are all within normal range. (Stmt. Facts at ¶ 4.) This indicates that Plaintiff does not have any nutritional deficiencies and is consuming adequate amounts of protein and iron, among other nutrients. (Decl. Chudy at 2 ¶ 4.) This further indicates that his vegetarian diet has not adversely affected him. (Id.) Additionally, Plaintiff's blood tests show that his white blood count has remained elevated but stable since 2002, which indicates that his CLL is not worsening. (Stmt. Facts at ¶ 6.) Finally, Plaintiff's medical records show that he has thalassemia trait, which means that he is likely to have an iron level that is in the low to normal range but which is considered adequate for an individual with Not. of Motions & Motions to Dismiss & Summ. J. R. Bratton v. B. Curry, et al.

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thalassemia trait. (Stmt. Facts at ¶ 7.) If people with thalassemia trait take iron supplements, then periodic blood tests are needed to monitor their iron levels so that excessive iron does not cause liver toxicity. (Stmt. Facts at ¶ 7.)

Thus Plaintiff fails to show that he has an objectively serious medical need to eat meat. the denial of which could result in significant injury or the unnecessary and wanton infliction of pain. Plaintiff also fails to show that he has been harmed by Defendants' alleged indifference. Therefore Defendants' are entitled to summary judgment on Plaintiff's claim as a matter of law.

> 2. CDCR's Religious Vegetarian Diet Does Not Violate the Eighth Amendment Because it is Adequate to Maintain Health.

Although Plaintiff has a preference for a diet that includes meat, CDCR's religious vegetarian diet is adequate to maintain his health. "Adequate food is a basic human need protected by the Eighth Amendment." Keenan, 83 F.3d at 1091 (citing Hoptowit v. Ray, 682 F.2d 1237, 1246 (9th Cir. 1982)). "While prison food need not be 'tasty or aesthetically pleasing,' it must be 'adequate to maintain health." Id. at 1091 (citing LaMaire v. Maass, 12 F.3d 1444, 1456 (9th Cir. 1993)). Thus for purposes of the Eighth Amendment, it is irrelevant whether Plaintiff has a dietary preference for meat, as long as the vegetarian diet he is offered is adequate to maintain his health.

> CDCR's Religious Vegetarian Diet Exceeds Minimum a. **Nutritional Requirements.**

CDCR's religious vegetarian diet is more than adequate to maintain health. It contains 2898.63 calories and exceeds 100 percent of the nutritional standards for men, as set by the Food and Nutrition Board of the Institute of Medicine, National Academy of Sciences, for: calories, protein, carbohydrates, dietary fiber, fat, cholesterol, vitamin A, thiamin-B1, riboflavin-B2, niacin-B3, vitamin B6, vitamin B12, vitamin C, vitamin D IU, folate, calcium, iron, magnesium, sodium, and zinc. (Stmt. Facts at ¶ 8.) More specifically, the religious vegetarian diet provides 176 percent of the recommended daily protein and 280 percent of the recommended daily iron. (Stmt. Facts at ¶ 8.) Therefore the religious vegetarian diet exceeds minimum nutritional requirements and is thus adequate to maintain health under the Eighth Amendment.

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b. CDCR's Religious Vegetarian Diet is Adequate to Maintain Plaintiff's Health.

The religious vegetarian diet is also adequate to maintain Plaintiff's health. As discussed in part II.B.1.a. above, Plaintiff's medical condition does not require that he consume meat for the following reasons: (1) his liver, kidney, blood sugar, albumin, iron, cholesterol, and triglycerides are all within normal range, which indicates that he is receiving adequate nutrition; (2) his white blood count is elevated but stable, which means that his CLL is not worsening. (Stmt. Facts at ¶ 4-6.) These factors taken together suggest that the religious vegetarian diet is adequate to maintain Plaintiff's health despite his diagnosis of CLL. Thus the religious vegetarian diet does not deprive Plaintiff of adequate nutrition in violation of the Eighth Amendment. Therefore Defendants are entitled to summary judgment on Plaintiff's claim as a matter of law.

C. Plaintiff's RLUIPA Claim Fails Because He Fails to Meet His Burden of Proof to Demonstrate Prima Facie Evidence of a "Substantial Burden" on His Religious Exercise.

In its Order of Service, this Court recognized Plaintiff's RLUIPA claim, but noted that "[w]hile it is certainly questionable whether the failure to provide halal meat constitutes a substantial burden on the exercise of Plaintiff's religion, the claim is sufficient to be served against the . . . Defendants." (Docket No. 8 at 6:16-18.) Indeed, Plaintiff fails to meet his burden of proof to demonstrate a prima facie claim that CDCR's Religious Diet Program constitutes a substantial burden on the exercise of his religious beliefs.

The Religious Land Use and Institutionalized Persons Act (RLUIPA) provides that, "No government shall impose a substantial burden on the religious exercise of a person residing in or confined to an institution . . . even if the burden results from a rule of general applicability," unless the government demonstrates that the burden is "in furtherance of a compelling governmental interest" and "is the least restrictive means of furthering that compelling governmental interest." 42 U.S.C. § 2000cc-1(a).

To state a claim under RLUIPA, the plaintiff bears the burden of proof to demonstrate a prima facie claim that a policy constitutes a substantial burden on his exercise of religion.

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Warsoldier v. Woodford, 418 F.3d 989, 994-95 (9th Cir. 2005). If the plaintiff establishes a substantial burden, then the defendants must establish that the policy serves a compelling government interest. Id. at 995-96. If the defendants establish that the policy serves a compelling governmental interest, then the defendants must also establish that the policy is the least restrictive alternative to achieve that interest. Id. at 998. Here, Plaintiff fails to meet his burden to prove that he has been substantially burdened in the exercise of his religion, and so the RLUIPA analysis should end after the "substantial burden" inquiry. Warsoldier, 418 F.3d at 995. 1. Plaintiff Fails to Meet His Burden of Proof that a Vegetarian Diet Constitutes a Substantial Burden on His Religious Exercise.

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RLUIPA defines "religious exercise" as "any exercise of religion, whether or not compelled by, or central to, a system of religious belief." 42 U.S.C. § 2000cc-5(7)(A). RLUIPA. does not define "substantial burden," but the Ninth Circuit has explained that "a burden is substantial under RLUIPA when the state denies an important benefit because of conduct mandated by religious belief, thereby putting substantial pressure on an adherent to modify his behavior and to violate his beliefs." Shakur v. Schriro, 514 F.3d 878, 888 (9th Cir. 2008) (citing Warsoldier, 418 F.3d at 995) (internal quotation marks and brackets omitted).

Plaintiff Fails to Demonstrate Any Burden on His Religious a. Exercise.

Plaintiff does not allege any sort of burden—substantial or insubstantial—on the exercise of his religion. Instead, Plaintiff alleges medical rather than religious concerns. As this Court observed in its Order of Service, "Plaintiff has not alleged that his religion requires the consumption of meat, only that his dietary and health preference is to have a religiously permissible diet that includes meat." (Docket No. 8 at 17-19.)

More specifically, Plaintiff alleges that "[a] substantial burden was imposed on plaintiff due to exercising of his religion." (2d Am. Compl. at 10.) Plaintiff does not clearly allege the cause or effect of the alleged substantial burden, but he requests relief in the form of an injunction to receive the "diet as first ordered by the doctor" and any medication or vitamin supplements he may need. (Id.) Thus Plaintiff alleges an unsubstantiated medical concern, not a Not, of Motions & Motions to Dismiss & Summ. J.

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substantial burden on his religious exercise.

Additionally, Plaintiff alleges that in violation of RLUIPA's section 2000cc-2(b) he was not given vitamins or diet supplements for his alleged anemic condition. (2d Am. Compl. at 11.) Here again, Plaintiff alleges an unsubstantiated medical concern and not a substantial burden on his religious exercise.

Thus Plaintiff fails to demonstrate any sort of burden on the exercise of his religion.

Plaintiff Fails to Demonstrate that the Religious Vegetarian b. Diet Has Any Adverse Health Effects that Substantially Burden His Religious Exercise.

The Ninth Circuit has found that "adverse health effects from a prison diet can be relevant to the substantial burden inquiry." Shakur, 514 F.3d at 888-89. In Shakur, the prisoner-plaintiff alleged that the prison's vegetarian diet had an adverse health effect that burdened his religious exercise because it gave him gas and irritated his hiatal hernia, which in turn interfered with the state of "purity and cleanliness" he needed for Muslim prayer. *Id.* at 882.

By contrast, Plaintiff does not allege that CDCR's religious vegetarian diet has any adverse health effects that burden his religious exercise in any way. Instead, as discussed immediately above, Plaintiff only alleges unsubstantiated medical concerns. His medical records show, however, that: (1) his liver, kidney, blood sugar, albumin, iron, cholesterol, and triglycerides are all within normal range, which indicates that he is receiving adequate nutrition; and (2) his white blood count is elevated but stable, which means that his CLL is not worsening. (Stmt. Facts at ¶ 4-6.) Thus Plaintiff fails to demonstrate that the religious vegetarian diet has any adverse health effects that substantially burden his religious exercise.

> CDCR's Religious Diet Program Does Not Intentionally Put c. Significant Pressure on Plaintiff to Abandon His Religious Beliefs.

Plaintiff does not allege that CDCR's Religious Diet Program puts substantial pressure on him to modify his behavior in violation of his religious beliefs. Indeed, a burden is substantial when the state "denies an important benefit because of conduct mandated by religious belief, thereby putting substantial pressure on an adherent to modify his behavior and to violate his beliefs." Warsoldier, 418 F.3d at 995 (internal brackets omitted).

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In Warsoldier, a Native American inmate refused to cut his hair in compliance with the prison's grooming policy because it violated his tribe's religious beliefs. *Id.* at 991-92. The prison responded by taking several punitive measures against the inmate, including: loss of outof-cell time; imposition of additional duty hours; reclassification into a workgroup with lesser privileges; loss of telephone privileges; expulsion from vocational classes; removal from leadership roles; prohibitions on yard recreation; reduced monthly draw at the prison store; prohibition from making special purchases at the prison store. *Id.* at 992. The Ninth Circuit held that by withholding such important benefits, the prison substantially burdened the inmate's religious exercise by intentionally putting significant pressure on him to abandon his religious beliefs by cutting his hair. *Id.* at 995-96.

Unlike the prisoner-plaintiff in *Warsoldier*, Plaintiff does not allege that he has been subjected to any sort of punishment or loss of privileges for following his religious beliefs. Moreover, CDCR's Religious Diet Program is not punitive in nature. See Cal. Code Regs. tit. 15, §§ 3054-3054.4. Instead, the Religious Diet Program is intended to accommodate inmates who have been determined to require a religious diet. Id. at §§ 3054(a), 3054.3(b)(1).

Plaintiff fails to meet his burden of proof under RLUIPA to demonstrate prima facie evidence of a substantial burden on his religious exercise because: (1) he fails to demonstrate any burden on his religious exercise; (2) he fails to demonstrate that the religious vegetarian diet has any adverse health effects that substantially burden his religious exercise; and (3) CDCR's religious diet program does not intentionally put significant pressure on Plaintiff to abandon his religious beliefs. Therefore the RLUIPA analysis should end here, and summary judgment should be granted in Defendants' favor as a matter of law.

> 2. CDCR Has a Compelling Governmental Interest in Saving the Prohibitive Expense of Providing Jewish Kosher Meals to Muslim Inmates.

A plaintiff's failure to meet his burden of proof to demonstrate a substantial burden on religious exercise ends the RLUIPA analysis in the defendants' favor. Warsoldier, 418 F.3d at 995. Although the RLUIPA analysis in this action need not proceed further, Defendants assert —for the sake of preserving their argument—that there is a compelling governmental interest for Not. of Motions & Motions to Dismiss & Summ. J.

the policy at issue.

More specifically, Defendants assert that the cost of providing a Jewish kosher diet to all Muslim inmate who requested it would be prohibitive. The Supreme Court has acknowledged that "maintain[ing] good order, security and discipline, consistent with consideration of costs and limited resources," is a compelling government interest." Shakur, 514 F.3d at 889 (citing Cutter v. Wilkinson, 544 U.S. 709, 722 (2005)) (emphasis added).

Here, the food costs per day, per inmate are as follows: (1) the religious vegetarian diet costs \$2.6268; (2) the regular diet costs \$2.8066; and (3) the Jewish kosher diet costs \$7.1840. (Stmt. Facts at ¶ 9.) There are approximately 10,000 Muslim inmates in the CDCR system. (Stmt. Facts at ¶ 10.) If all 10,000 Muslim inmates chose the religious vegetarian diet option, then this would cost \$9,587,820 per year, and if only 5,000 Muslim inmates chose the religious vegetarian diet option, then this would cost \$4,793,910. (Decl. Summersett at 2 ¶ 3a.) By contrast, if all 10,000 Muslim inmates chose the Jewish kosher diet, then this would cost \$26,221,600 per year, and if only 5,000 Muslim inmates chose the Jewish kosher diet, then this would cost \$13,110,800 per year. (Decl. Summersett at 2 ¶ 3b.)

Thus the Jewish kosher diet would cost CDCR \$16,633,780 more per year than the religious vegetarian diet for 10,000 Muslim inmates. (Decl. Summersett at $2 \, \P \, 3c$.) For only 5,000 Muslim inmates, the Jewish kosher diet would cost CDCR \$8,316,890 more per year than the religious vegetarian diet. (*Id.*) This substantial cost makes it prohibitively expensive to offer the Jewish kosher diet to Muslim inmates.

3. CDCR's Religious Vegetarian Diet is the Least Restrictive Alternative to Accommodate Muslim Inmates.

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If the defendants establish that the policy serves a compelling governmental interest, then the next step is for the defendants to establish that the policy is the least restrictive alternative to achieve that interest. *Warsoldier*, 418 F.3d at 998. Here, Defendants assert for the sake of preserving their argument that CDCR's religious vegetarian diet is the least restrictive alternative to accommodate Muslim inmates because it exceeds nutritional requirements, contains no pork or pork derivatives, and provides fish at least once a week. (Stmt. Facts at ¶¶ 11-12.)

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D. Plaintiff's Equal Protection Claim Fails Because CDCR's Religious Diet Program is Reasonably Related to Legitimate Penological Interests.

The Ninth Circuit has instructed that the proper standard for analyzing a prisoner-plaintiff's Equal Protection claim is the four-part balancing test required by *Turner v. Safley*. Shakur, 514 F.3d at 891 (citing *Turner v. Safley*, 482 U.S. 78 (1987)). Under the *Turner* test, Plaintiff "can succeed only 'if the difference between the defendants' treatment of him and their treatment of Jewish inmates is 'reasonably related to legitimate penological interests." Shakur, 514 F.3d at 891 (citing *DeHart v. Horn*, 227 F.3d 47, 51 (3d Cir. 2000) (en banc)). This is a lower standard than RLUIPA's "compelling government interest" standard. Warsoldier, 418 F.3d at 998.

1. CDCR Has a Valid, Rational Connection Between its Religious Diet Program and its Legitimate Governmental Interests.

The first *Turner* factor requires a "valid, rational connection' between the prison regulation and the legitimate governmental interest put forward to justify it." *Turner*, 482 U.S. at 89-90. Here, the legitimate government interest is the efficient administration the Religious Diet Program to accommodate the religious dietary needs of thousands of prisoners within CDCR's budgetary constraints. The Ninth Circuit has recognized that administrative and budgetary concerns are legitimate governmental interests in the context of the *Turner* test as applied to religious diets. *See Resnick v. Adams*, 348 F.3d 763, 769 (9th Cir. 2003). Under the Religious Diet Program, CDCR strives to "make *reasonable efforts*, as required by law, to accommodate those inmates who have been determined . . . to require a religious diet." Cal. Code Regs. tit. 15, § 3054(a) (emphasis added). As discussed in part II.C.2. above, it would be prohibitively expensive and would cost at least an additional \$8,316,890 more per year to provide the Jewish kosher diet instead of the religious vegetarian diet to a minimum of five thousand Muslim inmates. (Decl. Summersett at 2 ¶ 3c.) Thus the first *Turner* factor is satisfied.

2. Plaintiff Does Not Allege that He Lacks Alternative Means to Practice His Religion.

3 means by which an inmate can practice his religion. Turner, 482 U.S. at 90. Here, although 10

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Plaintiff alleges that the prison has interfered with the practice of his religion by providing him with a vegetarian diet, he does not allege that he has been denied any other means of practicing his religion. (See 2d Am. Compl. at 4-14.) Defendants assert that, as required by prison regulations, they "make every reasonable effort to provide for the religious and spiritual welfare of all interested inmates." Cal. Code Regs. tit. 15, § 3210(a). Therefore Plaintiff is afforded alternative means by which he can practice his religion. Thus the second *Turner* factor is

The second *Turner* factor requires the Court to consider whether there are alternative

3. Providing Jewish Kosher Meals to Over Five Thousand Muslim Inmates Would Have a Substantial Impact on the Allocation of Prison

The third Turner factor requires the Court to consider "the impact accommodation of the asserted constitutional right will have on guards and other inmates, and on the allocation of prison resources generally." Turner, 482 U.S. at 90. As discussed above in parts II.C.2. and II.D.1., providing Jewish kosher meals to upwards of five thousand Muslim inmates would have a substantial impact on the allocation of prison budgetary resources. Thus the third *Turner* factor is satisfied.

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4. Plaintiff Fails to Meet His Burden to Show Any Obvious, Easy Alternatives to the Religious Diet Program.

The fourth and final *Turner* consideration is the availability of "obvious, easy alternatives." Turner, 482 U.S. at 90. The burden is on the prisoner who is challenging the regulation—not on the prison officials—to show that there are obvious, easy alternatives to the policy. See O'Lone v. Estate of Shabazz, 482 U.S. 342, 350 (1987). Here, Plaintiff does not allege that his religion requires the consumption of meat, only that his dietary and health preference is to have a religiously permissible diet that includes meat. (Docket No. 8, 5:17-19.) As discussed above, Plaintiff is being provided with a diet that includes fish and vegetarian meat-

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alternatives that are adequate to maintain his health. Moreover, Plaintiff fails to meet his burden to show any obvious, easy alternatives to the Religious Diet Program that would accommodate his perceived dietary needs and Defendants' legitimate penological interests. Thus the fourth Turner factor is satisfied. Because Defendants have satisfied all four *Turner* factors, they are entitled to summary judgment on Plaintiff's claim as a matter of law. \mathbf{E} . Plaintiff Fails to State Any Claim Against Defendants Curry or Hill Because there is No Respondent Superior or Vicarious Liability Under 42 U.S.C. § 1983. Plaintiff fails to state any claim against Defendants Curry or Hill because he alleges only respondeat superior or vicarious liability. The law is clear that there is not any respondeat

superior or vicarious liability in actions, such as this one, that are brought under 42 U.S.C. § 1983. Monell v. Dep't of Social Services, 436 U.S. 658, 692 (1978); Palmer v. Sanderson, 9 F.3d 1433, 1437-38 (9th Cir. 1993). A supervisor, like wardens Curry or Hill, is "only liable for constitutional violations of his subordinates if the supervisor participated in or directed the violations, or knew of the violations and failed to prevent them." Taylor v. List, 880 F.2d 1040,

Here, however, Plaintiff does not allege that Defendants Curry or Hill participated in or directed the alleged constitutional violations. Instead, Plaintiff merely alleges that Defendant Curry is responsible for religious and medical programs at CTF, and Defendant Hill is responsible for religious programs at CTF. (See 2d Am. Compl. at 3, 6, 8.) Plaintiff does not make any other allegations against either Defendant Curry or Hill. Thus Plaintiff fails to state a claim against Defendants Curry or Hill under a theory of either respondent superior or vicarious liability, and so Defendants Curry and Hill should be dismissed with prejudice.

F. Plaintiff Fails to State a Claim Against Defendants Grannis or Aboytes for their Handling of Inmate Appeals Because There is No Constitutional Right to a Prison Grievance System.

Plaintiff fails to state a claim against Defendants Grannis (as Chief of CDCR's Inmate Appeals Branch) or Aboytes (as Appeals Coordinator) because, as this Court noted in the Order of Service, there is no constitutional right to a prison administrative appeal or grievance system.

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Ramirez v. Galaza, 334 F.3d 850, 860 (9th Cir. 2003); Mann v. Adams, 855 F.2d 639, 640 (9th Cir. 1988); (see also Docket No. 8 at 6-7; 2d Am. Compl. at 3-5). Under California Code of Regulations, title 15, prisoners have a purely procedural right to prison appeals that cannot form the basis of a constitutionally cognizable liberty interest and therefore is not actionable under 42 U.S.C. § 1983. See Smith v. Nonan, 992 F.2d 987, 989 (9th Cir. 1993); see also Antonelli v. Sheahan, 81 F.3d 1422, 1430 (7th Cir. 1996); Ramirez, 334 F.3d at 860; (see also Docket No. 8 at 6-7). Additionally, this Court already dismissed Plaintiff's claim that his appeal was denied. (Docket No. 8 at 6-7.)

· III.

DEFENDANTS ARE ENTITLED TO QUALIFIED IMMUNITY.

The defense of qualified immunity applies to "government officials performing discretionary functions," who are "generally are shielded from liability for civil damages insofar as their conduct does not violate clearly established statutory or constitutional rights of which a reasonable person would have known." *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982) (citation omitted). The rule of qualified immunity "provides ample protection to all but the plainly incompetent or those who knowingly violate the law." *Burns v. Reed*, 500 U.S. 478, 494-495 (1991) (citation omitted).

In Saucier v. Katz, 533 U.S. 194 (2001), the Supreme Court set forth a sequence of questions to be considered in determining whether qualified immunity is applicable. First, a Court must consider this threshold question: "Taken in the light most favorable to the party asserting the injury, do the facts alleged show the officer's conduct violated a constitutional right?" *Id.* at 201. If no constitutional right was violated under the alleged facts, the inquiry ends and defendants prevail. *Id.* If, however, "a violation could be made out on a favorable view of the parties' submissions," then the next sequential step is to ask whether the right was clearly established. *Id.*

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A. Defendants are Entitled to Qualified Immunity Because Plaintiff Failed to Show Defendants' Actions Violated a Constitutional Right.

The first step under *Saucier* is to determine whether, taken in the light most favorable to the party asserting the injury, the facts alleged show that the officer's conduct violated a constitutional right. *Saucier*, 533 U.S. at 201. As discussed in detail in section II above, Plaintiff fails to show that any Defendants' actions violated his constitutional rights.

B. Defendants are Entitled to Qualified Immunity Because It Would Not Have Been Clear to Reasonable Officials that the Conduct at Issue was Unlawful.

Assuming arguendo that a constitutional violation could be found, then the next step under *Saucier* is to ask whether the right violated was a clearly established right. More specifically, the "relevant, dispositive inquiry in determining whether a right is clearly established is whether it would be clear to a reasonable officer that his conduct was unlawful in the situation he confronted." *Id.* at 202.

Additionally, the Ninth Circuit has held that to prevail on a motion for summary judgment a plaintiff "must put forward specific, nonconclusory factual allegations that establish improper motive causing cognizable injury." *Jeffers v. Gomez*, 267 F.3d 895, 911 (9th Cir. 2001) (internal quotation marks omitted) (citing *Crawford-El v. Britton*, 523 U.S. 574, 598 (1998)). The Supreme Court further held that to deny summary judgment any time a material issue of fact remains on a claim could undermine the goal of qualified immunity to "avoid excessive disruption of government and permit the resolution of many insubstantial claims on summary judgment." *Saucier*, 533 U.S. at 202 (citing *Harlow*, 457 U.S. at 818).

Here, it would not have been clear to a reasonable officer that such conduct as alleged was unlawful in the context of providing Plaintiff with a religious vegetarian diet under CDCR's Religious Diet Program. As described in section II above, Plaintiff's medical records show that religious vegetarian diet did not adversely affect Plaintiff's health, and that the religious vegetarian diet is more than adequate to maintain plaintiff's health. Additionally, it would not have been clear to Defendants that the regulations at issue were unlawful, if in fact they were. Moreover, Plaintiff did not put forward any specific, nonconclusory factual allegations that

establish improper motive causing cognizable injury.

Thus because Defendants' actions did not violate a constitutional right, and because it would not have clear to Defendants that their actions may have been unlawful in the context of providing Plaintiff with a religious vegetarian diet, Defendants are entitled to qualified immunity.

CONCLUSION

Defendants respectfully request that the Court: (1) dismiss Plaintiff's Eighth Amendment and supplemental claims for failure to exhaust his administrative remedies under the PLRA; (2) grant summary judgment in Defendants' favor on Plaintiff's Eighth Amendment, RLUIPA, and Equal Protection claims; (3) dismiss Defendants Curry, Hill, Grannis, and Aboytes for failure to state a claim; and (4) grant Defendants qualified immunity.

Dated: June 23, 2008

Respectfully submitted,

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LISA SCIANDRA Deputy Attorney General Attorneys for Defendants Curry, Chudy, Hill, Hedrick, Raghunath, Grannis, Aboytes and Klein

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Not. of Motions & Motions to Dismiss & Summ. J.

DECLARATION OF SERVICE BY U.S. MAIL

Case Name: R. Bratton v. B. Curry, et al.

No.: C 07-2928 JSW

I declare:

I am employed in the Office of the Attorney General, which is the office of a member of the California State Bar, at which member's direction this service is made. I am 18 years of age or older and not a party to this matter. I am familiar with the business practice at the Office of the Attorney General for collection and processing of correspondence for mailing with the United States Postal Service. In accordance with that practice, correspondence placed in the internal mail collection system at the Office of the Attorney General is deposited with the United States Postal Service that same day in the ordinary course of business.

On June 23, 2008, I served the attached

NOTICE OF MOTIONS AND MOTIONS TO DISMISS AND FOR SUMMARY JUDGMENT

DECLARATION OF P. SANTIAGO IN SUPPORT OF DEFENDANTS' MOTION TO DISMISS w/Exhibits A & B

DECLARATION OF N. GRANNIS IN SUPPORT OF DEFENDANTS' MOTION TO DISMISS w/Exhibits A , B, & C

DECLARATION OF J. CHUDY IN SUPPORT OF DEFENDANTS' MOTION FOR SUMMARY JUDGMENT w/Exhibits A, B, & C

DECLARATION OF L. SCIANDRA IN SUPPORT OF DEFENDANTS' MOTION FOR SUMMARY JUDGMENT w/ Exhibit A & B

DECLARATION OF S. SUMMERSETT IN SUPPORT OF DEFENDANTS' MOTION FOR SUMMARY JUDGMENT w/Exhibit A

[PROPOSED] ORDER GRANTING DEFENDANTS' MOTIONS TO DISMISS AND FOR SUMMARY JUDGMENT

by placing a true copy thereof enclosed in a sealed envelope with postage thereon fully prepaid, in the internal mail collection system at the Office of the Attorney General at 455 Golden Gate Avenue, Suite 11000, San Francisco, CA 94102-7004, addressed as follows:

Ronald Bratton (J-45341) Correctional Training Facility P.O. Box 689 Soledad, CA 93960-0689

I declare under penalty of perjury under the laws of the State of California the foregoing is true and correct and that this declaration was executed on **June 23**, **2008**, at San Francisco, California.

M. Luna

Declarant

Signature

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